CHEROKEE NATION

Community & Cultural Outreach Department

Policies & Procedures

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MANUAL:	CCO Policies & Procedures	CHAPTER: I	
SUBJECT:	Mission & Core Values	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE: October 31, 2022	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
APPROVED BY Director, CCO Secretary of State		DATE:	

POLICY

This Chapter sets forth CCO's mission statement and core values.

A. Mission Statement

The Community & Cultural Outreach Program's mission is to assist community-based organizations' ability to increase their effectiveness; enhance essential services to those most in need, and build upon the organization capacity of each community, diversify resources, and create collaborations to serve those in Cherokee communities to promote our culture and history.

B. Core Values

The core values of CCO are:

- 1. To deliver support services and resources to grass roots community organizing in Cherokee communities within the reservation and at-large
- 2. To effectively and efficiently manage resources allocated to CCO by the Council of the Cherokee Nation and Administration in a manner that complies with all relevant laws, rules, regulations and the highest ethical standards.
- 3. To conduct its work without regard to political considerations or political influence.
- 4. To conduct its worth on a non-discriminatory basis, including by effectuating the purposes and policies of the Principal Chief's Executive Order on Equality.

MANUAL:	CCO Policies & Procedures	CHAPTER: II	Amendments, Public Notice, Controlling Version
SUBJECT: Amendments, Public Notice, Controlling Version		SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
APPROVED BY Director, CCO		DATE:	
Secretary of State			

This chapter sets forth the policy with respect to amendment to CCO policies and procedures, public notice of these policies and procedures and the controlling version of all policies and procedures.

A. Amendments

Amendments to these policies and procedures will be approved by the Director of the CCO and the Secretary of State of the Cherokee Nation, to whom approval is delegated by the Principal Chief.

B. Public Notice

A copy of these policies and procedures, and any amendments thereto, though not required by Cherokee Nation law, will be made available for public and elected official inspection by:

- 1. Providing a copy (in final or final draft form) to the Principal Chief, the Deputy Principal Chief and the Speaker of the Council of the Cherokee Nation.
- 2. Making a copy available on the Cherokee Nation website.
- 3. Providing a copy to CCO participating organizations upon request.

C. Controlling Policies & Procedures

- 1. The policies and procedures controlling CCO operations shall be the copy on file with the Director of CCO, irrespective of any inadvertent failure to provide notice under Section B of this Chapter and irrespective of any difference in the copy on file with the director and the copy made publicly available or made available to elected officials. The Director of CCO shall comply with Subsection B of this chapter within a reasonable period of time after any differences in versions of the policies and procedures are brought to his attention.
- 2. The Director of CCO has the authority to resolve any ambiguity, vagueness, conflict or other defect in these policies and procedures guided by his or her professional judgment, other Cherokee Nation law and policy and the mission and core values of CCO set forth herein. Such resolution shall be reduced to writing, communicated to relevant parties and utilized to inform future amendments to these policies and procedures.
- 3. Nothing in these policies and procedures create or extinguish any legal rights by any individual or entity under any law, including Cherokee Nation law.

MANUAL:	CCO Policies & Procedures	CHAPTER: III	Organizational Chart
	Troceures	SECTION	Churt
SUBJECT:	Organizational Chart	SUBSECTION:	
		SUPERCEDES	
FIRST EFFECTIVE DATE:	October 31, 2022	MATERIAL	All
		DATED:	
APPROVED BY			
Director, CCO			
		DATE:	
Secretary of State			

The purpose of this chapter is to set forth the basic organizational chart of CCO within the Cherokee Nation executive branch.

A. Organizational Chart



MANUAL:	CCO Policies & Procedures	CHAPTER: IV	
SUBJECT:	CCO Participating Organizations	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
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Director, CCO			
Secretary of State		DATE:	

The purpose of this chapter is to establish standards for determining whether an entity is a CCO Participating Organization.

A. CCO Participating Organization

Generally, an entity seeking to access resources made available through CCO must be a
"CCO Participating Organization" within the meaning of CCO Policies and Procedures,
except to the extent that CCO is providing technical assistance or making resources
specifically available to newly formed organizations.

B. Annual Determination by Director

- 1. On at least an annual basis in October of each fiscal year, or at other times as the need for amendments warrant, the Director of CCO shall certify in writing a list of "CCO Participating Organizations," which shall be controlling for all purposes under these policies and procedures.
- 2. Said determination shall be made available for public inspection via the Cherokee Nation website and by disclosure to the Principal Chief, Deputy Principal Chief and Speaker of the Council of the Cherokee Nation and to each entity appearing on the list.
- 3. The Director shall certify an inaugural list in 2023 after approval of these rules and procedures.

C. Standards for CCO Participating Organization Determination

- 1. The Director shall determine whether an entity is a CCO Participating Organization by finding that an entity:
 - a. Operates on a non-profit basis, and
 - b. Exists primarily for the purpose of promoting Cherokee language, culture, history, traditions and/or community life,

and

- c. Has substantial participation with Cherokee Nation Community and Cultural Outreach during the previous 12 months. The Director shall determine "substantial participation" based *any* of the following:
 - i. Participation in CCO grant programs.
 - ii. Participation by organization representatives in CCO informational or training events / meetings.
 - iii. Hosting official CCO events.
 - iv. Acts as lessor or operator of a Cherokee Nation community building.

and

d. Is in substantial compliance with requirements of all grants or other funding provided by Cherokee Nation, based on the entity's affirmation and the Directors independent assessment, and has otherwise used resources provided by Cherokee Nation in a manner consistent with the mission and core values of CCO.

and

e. Is in compliance with the "political activity" section of these Policies and Procedures and in substantial compliance with all CCO Policies and Procedures not otherwise specified in this section.

and

f. In the case of at-large community organizations, is in compliance with published CCO policies on "chartered at-large organizations." A chartered at-large organization is deemed a CCO participating organization.

D. Notice to Affected Entities; Reconsideration of Removal or Omission from CCO Participating Organization List

- 1. Special Notice: In addition to the public and elected official notice requirements set forth herein, the Director shall provide a copy of the CCO Participating Organization list to any entity removed from the list, any entity which sought its placement on the list or in the case or the inaugural list issued pursuant to these rules in Fiscal Year 2023, any entity which previously participated in CCO grant programs but which as excluded from the inaugural list. Said notice shall advise, at a minimum, that the organization is not a CCO participating organization but is eligible for reconsideration in the succeeding fiscal year upon its written request or immediate reconsideration with a detailed written request citing relevant facts and relevant portions of CCO policies and procedures.
- 2. Reconsideration: Any entity which disputes its removal from or omission from the list of CCO Participating Organizations may seek
 - a. Annual reconsideration in a succeeding fiscal year in writing
 - b. Immediate reconsideration within 15 days of receiving notice of the list of CCO Participating organizations citing specific facts and the provisions of CCO policies

and procedures for determination whether an entity is a CCO Participating organization.

3. Determination on Reconsideration: The Director's determination as to a request to reconsider removal of omission of an entity from the list of CCO Participating Organizations is final and will be communicated to the requesting entity in writing advising whether the entity's request has been "approved" or "denied."

E. No Legal Rights Created or Diminished by this Chapter

1. Nothing in chapter rules creates any legal right by any person or entity to be included or excluded as a "CCO Participating Organization" any right to access any resources available to CCO Participating Organizations, such as grants.

MANUAL:	CCO Policies & Procedures	CHAPTER: V	
SUBJECT:	At-Large Organizations	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
APPROVED BY			
Director, CCO Secretary of State		DATE:	
secretary of state			

The purpose of this chapter is to establish standards for formally chartering atlarge community organizations and the At-large advisory committee, pursuant to the Principal Chief's 2019 Executive Order 2019-02 on this subject.

Cherokee Nation Community and Cultural Outreach Policies and Procedures for At-Large Organizations

[Note, these rules reiterate, unchanged, the policies and procedures issued from CCO in or about October 2019. Accordingly, the number system below varies from the number system used elsewhere in the rules and procedures.]

Introduction: The foregoing Cherokee Nation Community and Cultural Outreach Policies and

Procedures for At-Large Organizations is designed to implement the Principal Chief's 2019 Executive Order, replace policies and procedures for the now-defunct Cherokee Nation Community Association and to enhance how CCO engages with and supports at-large Cherokee citizens and organizations.

A. At-Large Advisory Committee

1. Purpose of Committee:

The Principal Chief's 2019 Executive Order replaces the Cherokee Nation Community Association (CNCA) with a four-person "At-Large Advisory Committee" to meet quarterly. Committee Members will serve a one-year term, except for an initial two-year term for two seats to allow for staggering of seats. The purpose of the Committee is to allow for input from as many community organizations as possible.

2. Selection of Committee Members:

The Principal Chief will select committee members via recommendations from atlarge community groups At-Large members of the Council of the Cherokee Nation and other at-large Cherokee citizens.

- **Seat 1:** 1 year term beginning May 1, 2019, ending April 30, 2020, and one year terms thereafter
- **Seat 2:** 2-year term beginning May 1, 2019, ending April 30, 2021, and one year terms thereafter
- **Seat 3:** 2-year term beginning May 1, 2019, ending April 30, 2021, and one year terms thereafter
- **Seat 4:** 1 year term beginning May 1, 2019, ending April 30, 2020, and one year terms thereafter
- 3. Conduct of Advisory Board Meetings: Meetings may be conducted in person or via teleconference or video conference. Sufficient notice shall be given to afford Advisory Board members, as well as At-Large Council members, the opportunity to be present and participate in the meetings. The Director of CCO (hereafter, Director) is responsible for scheduling and conducting the meetings, serving as Chair of the advisory board for the purpose of facilitating discussion. The Director, at his discretion, may assign staff to attend meetings for the purpose of note taking and meeting facilitation. The Principal Chief and the at-large members of the Council of

the Cherokee Nation shall be provided reasonable notice of all Advisory Board meetings and afforded the opportunity to participate.

B. Chartered At-Large Community Organization

- Automatic Charter of Existing CNCA Chartered Organizations: All actively participating organizations charted under the CNCA will be automatically Charted At-Large Community Organizations through the Executive Order.
- 2. Additional Charters: Other organizations requesting to be charted must make their intentions known to the Director of CCO for instructions. The Director will make available an application for a charter upon request. Charters remain effect indefinitely unless the Director determines that the At-Large Organization is substantially out of compliance with CCO policies and procedures. All references to "At Large Organizations" hereafter refer to Chartered At-Large Community Organizations unless otherwise noted.

C. Chartered At-Large Organization Policies and Procedures

1. Meeting Requirements:

At-Large Organizations shall conduct meetings, open to their general membership, at least four times annually *in addition to* the annual Cherokee Nation meeting, annual Cultural presentation, annual history Presentations and technical assistance trainings.

2. Annual Funding:

The Cherokee Nation will disseminate an annual grant of \$1000.00, or equivalent in-kind value, per At-Large Organization to purchase equipment, assist with membership growth, and defray operating costs and other expenses. Those funds will be available after October 1, the beginning of the Cherokee Nation fiscal year. Other grant programs and forms of assistance may be developed. The foregoing is subject to availability of appropriated funds available for such grants.

3. Non-Profit / 501(c)(3) Status:

At-Large Organizations must operate on a non-profit basis, irrespective of its formal

structure. CCO via the Community Organizing Training and Technical Assistance (COTTA) Program will assist At-Large Organizations in obtaining legal non-profit status, including 501(c)(3) status, if the organization so desires.

4. Membership:

Each At-Large Organization will maintain a minimum of 60% Cherokee Nation citizen participation. Verification will ordinarily be through self-reporting by the organization. Cherokee Nation will assist the organization in verifying citizenship as needed.

5. Board Composition:

The governing board of an At-Large Organization will be comprised of a minimum of 51% Cherokee Citizens. The Board officers are required to be Cherokee Citizens to include the Chair, Asst. Chair, Secretary/Treasurer, or substantially equivalent positions. Compliance with this provision requires confirmation of citizenship of each officer by the Director. Upon an initial tentative finding of non-compliance, the At-Large Organization will be afforded an opportunity to demonstrate compliance with this provision.

6. At-Large Organization Financial Management, Dues, Etc.:

Cherokee Nation has no role in the management of At-Large Organization finances except to the extent it seeks reasonable accountability for Cherokee Nation grant funding. Cherokee Nation will provide organizational and financial management training from time to time. Organization may assess reasonable membership dues and related fees.

7. Engagement in Civic Activity, Political Activity:

Cherokee Nation encourages At-Large organization and organization members to engage to the fullest extent possible in the civic life of Cherokee Nation as well as the communities in which they live. At-Large Organizations may engage in efforts to educate members on state, local and federal issues impacting the organization, including but not limited to issues impacting Cherokee Nation. CCO will coordinate with Cherokee Nation's Government Relations Department to assist At-Large Organizations

in engaging on such topics.

At-Large Organizations must refrain from engaging in political activities, including but not limited to candidate or ballot question related endorsements or activities that could reasonably be perceived as an endorsement. Other constraints on political activity may apply relating to an At-Large Organizations' non-profit status. At-Large Organizations should familiarize themselves with relevant state and federal law. *Irrespective of an At-Large Organization's 501(c)(3) status*, all At-Large organizations are encouraged to use the following guidance from the Internal Revenue Service as a best practice:

From IRS.gov

"Under the Internal Revenue Code, all section 501(c)(3) organizations are absolutely prohibited from directly or indirectly participating in, or intervening in, any political campaign on behalf of (or in opposition to) any candidate for elective public office. Contributions to political campaign funds or public statements of position (verbal or written) made on behalf of the organization in favor of or in opposition to any candidate for public office clearly violate the prohibition against political campaign activity. Violating this prohibition may result in denial or revocation of tax- exempt status and the imposition of certain excise taxes. Certain activities or expenditures may not be prohibited depending on the facts and circumstances. For example, certain voter education activities (including presenting public forums and publishing voter education guides) conducted in a non-partisan manner do not constitute prohibited political campaign activity. In addition, other activities intended to encourage people to participate in the electoral process, such as voter registration and get-out- the-vote drives, would not be prohibited political campaign activity if conducted in a non-partisan manner.

On the other hand, voter education or registration activities with evidence of bias that (a) would favor one candidate over another; (b) oppose a candidate in some manner; or (c) have the effect of favoring a candidate or group of candidates, will constitute prohibited participation or intervention."

Nothing herein restrains an individual member or officer of an At-Large organization, acting in their individual capacity, from engaging in political activity of any kind.

However, At-Large organization members and particularly officers should be mindful of

not purposefully or inadvertently using their position within an At-Large Organization to engage in political activity.

8. Point of Contact / Electronic Communication / Social Media / Public Access:

At-Large Organizations must assign at least one administrator / point of contact to send and receive all written and electronic correspondence for the organization and to publicly communicate on behalf of the group electronically, including on social media, in a manner consistent with these policies and procedures. The organization shall provide CCO with all relevant contact information. CCO encourages At-Large organizations to set up Google accounts as their point of contact email address for ease of communications and for sharing documents and other information conveniently and electronically. CCO can assist in setting up such access.

9. Public Disclosure of At-Large Organization Contact Information:

Broad access by interested members of the public to At-Large Organizations is vital to successful community organizing. Accordingly, in addition to providing full contact information to CCO, At-Large Organizations

- i. Must provide CCO with the following contact information, which will be published on Cherokee Nation's websites and made available to Cherokee Nation citizens and Cherokee Nation officials upon request:
 - At-Large Organization Name
 - Name of At-Large Organization's President or Assigned Point of Contact
 - At least one means of directly contacting the At-Large Organization, such as email address or phone number.

CCO encourages At-Large organizations to provide CCO with as much publicly available contact information as possible.

2. Social Media:

No later than September 30, 2020, each At-Large Organization shall have a presence of some form on some social media platform, such as Facebook. CCO will provide relevant technical assistance to meet this requirement, upon request.

10. CCO Supported Meetings:

1. Annual Meeting

At least once per year CCO will partner with each At-Large Organization to provide an annual potluck event, with substantial financial support from CCO. Cherokee Nation officials, staff and history and cultural presenters will be made available. CCO will seek input from the host organization with respect to the meeting agenda.

2. Culture & History Presentations

Each At-Large Organization will receive one face-to-face history presentation and one cultural presentation annually. In addition, online presentations will be available

3. Annual Conference & Cultural Enrichment Activities

- i. CCO will conduct an annual Conference of Community Leaders and Cultural Enrichment, ordinarily in Tahlequah, OK, make attendance available to members of At-Large Organizations. One person representing each organization will be sponsored by the Cherokee Nation to attend the conference.
- ii. Other Meetings, Engagement: Meetings and presentations provided by the Cherokee Nation on cultural programs and community organizing may be available online and archived. At-Large Organizations are encouraged to reach out to other organizations, at-large and in-nation, for additional training and engagement without the participation of the CN.

Travel will be coordinated through Community & Cultural Outreach. That sponsorship is limited to government rates of lodging, travel and per diem. Unlimited additional representatives may attend, if pre-registered, at their own expense, e.g., travel, lodging, food, etc.

11. Engaging with Federally Recognized Area Tribes; Prohibition on Engaging with Non-Federally Recognized "Tribes.":

Community organizations are encouraged to form relationships and partnerships with federally recognized tribes in their areas for cultural exchange, governmental affairs and civic activities. At-Large organizations should contact CCO in advance of inviting any area tribal representatives to Cherokee Nation supported events so

that an appropriate welcome can be planned.

The foregoing does not apply to non-federally recognized organizations posing as "tribes." When in doubt about the status of an organization purporting to be a tribe, please contact CCO.

12. Sister Communities Program:

At-Large Organizations are encouraged to matchup with a local Cherokee community organization in order to bring together opportunities to confer, assist, advise with other Cherokees, regardless of geographic location. Funds are/may be available to the local communities for onsite visits to the at-large communities.

13. CCO Annual Review of At-Large Organization:

The CCO Director will conduct an annual review of each Chartered At-Large Organization in August of each year to ensure compliance of the policies and procedures herein. The Director will provide the organization with feedback, suggestions and other guidance based on this review. If the Director determines that the At-Large Organization is substantially out of compliance with the policies and procedures herein, the Director will place the At-Large Organization under extended review for up to one year, pending further satisfactory review by the Director. The Director will provide the At-Large Organization with a clear written explanation of the basis for the extended review. In all cases the Director will endeavor to assist the At-Large Organization gain compliance. At-Large Organizations who lose, or withdraw from, a Charter will not be provided with the benefits described herein but may apply for a new charter, granted at the discretion of the Director.

14. Non-Participating At-Large Organizations:

Cherokee Nation respects the rights of Cherokees to organize at-large organizations outside of the CCO chartering process. Additionally, a number of factors, including budget limitations and local Cherokee citizen population, may preclude the chartering of a particular at-large organization. CCO will endeavor to engage with all such organizations to the greatest extent possible, including inviting such organizations to

participate in local Cherokee Nation functions.¹

15. No Guarantee of Benefits, Subject to Revision:

The foregoing policies and procedures are designed to guide at-large citizens, their organizations and CCO in engaging with each other to build strong Cherokee communities. No benefit described herein is guaranteed. No policy or procedure described herein provides any legally enforceable right to any individual or organization or liability on the part of Cherokee Nation. All of the foregoing policies and procedures are subject to applicable law and subject to change by action of the director. Any changes will be provided to Chartered At-Large Organizations with reasonable notice.

¹ This section covers not only at-large organizations that choose not to participate with CCO with respect to compliance, rules and procedures, but also organizations that CCO cannot, usually for reasons relating to resources and population size, deem a "participating" organization. In all cases CCO will endeavor to be a resource to the greatest degree possible.

MANUAL:	CCO Policies & Procedures	CHAPTER: VI	
SUBJECT:	Non CCO Participating Organizations	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
APPROVED BY Director, CCO Secretary of State		DATE:	

The purpose of this chapter is to address CCO's engagement with non-CCO participating organizations.

A. Non CCO Participating At-Large Organizations

See Chapter IV.

B. Other non CCO Participating Organizations

CCO is open to inquiries from any entity interested in becoming a CCO participating organization. CCO will provide technical assistance on community organizing, qualifying for CCO grants and, based on available funding, new organization grants. CCO will endeavor, subject to its primary

objective to serve CCO participating organizations, to coordinate non-CCO participating organizations with various departments and resources from the Cherokee Nation.



MANUAL:	CCO Policies & Procedures	CHAPTER: VIII	
SUBJECT:	Grants	SECTION SUBSECTION:	
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The purpose of this chapter is to set forth general CCO policies and procedures, applicable where specific policies and procedures set forth elsewhere in this document, or where set forth in specific grant program rules, do not apply.

A. CCO Administered Grants:

1. Generally:

Grants made available through CCO are subject to the terms and conditions of each grant program. Those terms and conditions will be made available to potential grant applicants and are controlling to the extent consistent with CCO Policies and Procedures.

B. Eligibility

2. CCO Participating Organizations; New Organizations:

Generally only CCO participating organizations are eligible to receive grants administered by CCO, provided that CCO may make capacity building grants to new organizations intent on becoming a CCO participating organization.

3. Geographic Limitations:

CCO endeavors to make funding opportunities available to CCO Participating Organizations both outside and inside the Cherokee Nation Reservation. Some grants may be limited to within the Cherokee Nation Reservation to meet various important interests of Cherokee Nation, including but not limited to logistics, efficient use of finite resources and the support of historic Cherokee Nation communities.

C. Grant Close Out

CCO shall provide each grantee with written notice of the requirements to successfully close out grants administered by CCO. CCO shall provide each grantee with written notice of compliance, non-compliance or an "information request" seeking additional information concerning a grant. The failure to successfully close out a grant could result in a range of actions by CCO, including but not limited to suspension of an organization as a CCO Participating organization.

B. Grant Programs

1. Policies and Procedures Incorporated in all grant Programs: All grant programs administered by CCO shall incorporate these Policies and Procedures by the following reference of substantially equivalent language:

At all relevant time periods to this grant, the grantee shall be in compliance with CCO Policies and Procedures.

2. List of Grant Programs: The following is non-exhaustive list of CCO administered grant programs along with a brief description:

- a. Community Organizing, Technical Training and Assistance Grant (COTTA): This grant allows new and existing organizations to have seed money with which to maintain and develop operations and fundraisings
- b. Housing, Jobs and Sustainable Communities Act (HJSCA) Grant (term limited) –
 Provides capital project funding for building, repairing and maintaining structures and equipment.
- c. Community Works (perpetual) Provides capital project funding for building, repairing and maintaining structures and equipment.
- d. Ceremonial Grounds Provides funds for operations and support to identified, established Cherokee Nation ceremonial grounds.
- e. Community Impact Grants Funds have a wide latitude for uses

MANUAL:	CCO Policies & Procedures	CHAPTER: VIII	
SUBJECT:	Community Buildings	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2022	SUPERCEDES MATERIAL DATED:	All
APPROVED BY			
Director, CCO		DATE:	
Secretary of State			

It is the policy of CCO to provide or otherwise facilitate support for the construction, repair and maintenance of community buildings operated by CCO Participating Organizations as a means of strengthening Cherokee Nation communities and otherwise meeting vital interests of the Cherokee Nation.

A. Policy Favoring Cherokee Nation Ownership of Community Buildings

1. It is the policy of the Cherokee Nation to primarily support community organizing efforts at community buildings through a combination of: (i) Cherokee Nation's ownership of Community Buildings and related infrastructure, (ii) long term nominal fee lease back agreements with CCO Participating Organizations, (iii) providing operational and capital maintenance and capital project support for community buildings in collaboration with CCO

Participation Organizations. Cherokee Nation will secondarily support community organizing efforts at community buildings not owned by Cherokee Nation. This policy serves to protect the investment of Cherokee Nation, and therefore the Cherokee people, by favoring the ownership community buildings under Cherokee Nation while at the same time empowering local CCO Participating Organizations with day-to-day control of the community buildings and with long term planning of use of the community buildings.

- 2. Where Cherokee Nation owns a community building, such facilities are assets of the Cherokee Nation subject to the full support of available Cherokee Nation programs and services, including capital construction, repair and maintenance on a collaborative basis with the CCO Participating Organization and respectful of long term lease agreements with the organization. CCO capital grant programs are available without limitation for CCO Participating Organizations that operate community buildings owned by the Cherokee Nation, other than the normal terms and conditions of the grants and Cherokee Nation's general policy of grant programs operating subject to available funding. Such buildings, as assets of the Cherokee Nation, are also subject to additional capital construction, repair and maintenance projects paid for by Cherokee Nation through other programs. CCO shall endeavor at all times to empower the lessee CCO Participating Organization with meaningful notice and consultation opportunities as to the construction, remodel, repair or maintenance of such properties. CCO will work to foster a sense of respect for and substantial deference to CCO Participating Organization as the primary stakeholder at the community building.
- 3. Where a CCO Organization operates a community building that is not owned by Cherokee Nation, CCO will continue to provide substantial support for construction, repair and maintenance of such buildings, though to a lesser degree than that provided to buildings owned by the Cherokee Nation. The limitations are:
 - i. **Lifetime Non-Emergency Capital Cap:** For the life of the non-Cherokee Nation owned community building, Cherokee Nation may spend up to \$75,000, exclusive of "Emergency Repairs" set forth below.

- ii. **Annual Non-Emergency Capital Cap:** Annually for a non-Cherokee Nation owned community building, Cherokee Nation may spend up to \$25,000 exclusive of "Emergency Repairs" set forth below.
- iii. Emergency Repairs Exempt from Cap: The limitations set forth in sub-sections (i) and (ii), above, do not include requests for "Emergency Repairs" where, per the determination of the Director, the repairs address conditions which if not promptly remedied presents a significant hazard to the life, health or safety or Cherokee Nation citizens utilizing the facility. In making this determination the Director shall take into account the degree of hazard presented to Cherokee Nation citizens and the extent to which the emergency was a result of unforeseen circumstances rather than a failure of the organization to attend to preventive maintenance measures. Examples of such emergencies may include damages to electrical, water or wastewater systems by accident or natural disasters or inoperable conditions of otherwise well maintained HVAC systems. This subsection operates as a safe harbor for organizations operating non-Cherokee Nation owned community buildings that experience hazardous conditions at such buildings based on circumstances that could not be reasonably foreseen.
- iv. **Self-Reducing Deed Restriction:** When any expenditure, *inclusive* of "Emergency Repairs" exceeds \$15,000 in a single fiscal year that expenditure is subject to a self-reducing deed restriction placed on the property which reduces by \$5,000 each year until the restriction is reduced to zero. Such restrictions may be filed cumulatively from fiscal year to fiscal year. Such restriction protects Cherokee Nation's investment in the property in cases of transfer of ownership of the property to a third party.
- 4. Requirement That Community Buildings be Sited within Cherokee Nation Reservation; Limited Waiver for Good Cause: All CCO operated grant programs and other resources supporting community buildings shall be limited to buildings sited within the Cherokee Nation reservation, provided:

- a. The Director may in limited circumstances recommend a waiver of this policy to the Principal Chief or his designee for good cause shown. The Director shall weigh the totality of the following factors when considering whether recommend such waiver:
 - The close proximity of the current or proposed community building to the Cherokee Nation reservation generally and to a Cherokee community or historic site in particular.
 - ii. The absence a Cherokee Nation community building within 30 miles of the current or proposed community building.
 - iii. The nature of any pre-existing relationship between the organization operating the community building and Cherokee Nation that may align with CCO's mission.
 - iv. Whether the proposed or current community building will be transferred to Cherokee Nation in line with the generally policy favoring Cherokee Nation ownership.
 - v. Whether the resources needed by the community building are in the nature of an "Emergency Repair" within the meaning of this Chapter.
 - vi. Whether the site falls within the reservation boundaries of any other federally recognized tribe and whether the Director anticipates any conflicts between the interests of the other federally recognized tribe and Cherokee Nation should the waiver be granted.
- b. Requirement that the facility can be utilized by CCO Volunteer Program participants as a hub of operations during their brief job functions.
 - i. The Director or his designee may request an organization with a facility which allows participants to have 24/7 access to full facility, including kitchen, showers and bathrooms.
 - ii. Organization shall work with the Volunteer Coordinator and supply a list of small projects the facility may need during their building usage, which may include painting, scraping, facility care, etc.
 - iii. The organization will not be reimbursed for any utilities during their stay.
 - iv. The volunteers are required to provide their own transportation, food, toiletries and sleeping needs.

c. CCO will have a staff member directing their projects during the daytime work but will not stay with them overnight.



MANUAL:	CCO Policies &	CHAPTER: IX	
	Procedures		
SUBJECT:	Political Activity	SECTION	
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		SUPERCEDES	
FIRST EFFECTIVE DATE:	April 1, 2023	MATERIAL	All
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It is the policy of CCO to encourage civic participation among CCO participating organizations and members of such organizations in a manner consistent with best practices for non-profits while discouraging partisan political on intra-tribal political activity which could undermine CCO Participating Organizations or put such organizations legal status in jeopardy.

A. Engagement in Civic Activity, Political Activity

- 1. Cherokee Nation encourages CCO Participating Organizations and their members to engage to the fullest extent possible in the civic life of Cherokee Nation as well as the communities in which they live.
- 2. CCO Participating Organizations must refrain from engaging in political activities, including but not limited to candidate or ballot question related endorsements or activities that could reasonably be perceived as an endorsement. Other constraints on political activity may apply relating to a CCO Participating Organization's non-profit status. Organizations should

familiarize themselves with relevant state and federal law. *Irrespective of an At-Large Organization's 501(c)(3) status*, all CCO Participating Organizations are encouraged to use the following guidance from the Internal Revenue Service as a best practice:

From IRS.gov

"Under the Internal Revenue Code, all section 501(c)(3) organizations are absolutely prohibited from directly or indirectly participating in, or intervening in, any political campaign on behalf of (or in opposition to) any candidate for elective public office. Contributions to political campaign funds or public statements of position (verbal or written) made on behalf of the organization in favor of or in opposition to any candidate for public office clearly violate the prohibition against political campaign activity. Violating this prohibition may result in denial or revocation of tax- exempt status and the imposition of certain excise taxes. Certain activities or expenditures may not be prohibited depending on the facts and circumstances. For example, certain voter education activities (including presenting public forums and publishing voter education guides) conducted in a non-partisan manner do not constitute prohibited political campaign activity. In addition, other activities intended to encourage people to participate in the electoral process, such as voter registration and get-out- the-vote drives, would not be prohibited political campaign activity if conducted in a non- partisan manner.

On the other hand, voter education or registration activities with evidence of bias that (a) would favor one candidate over another; (b) oppose a candidate in some manner; or (c) have the effect of favoring a candidate or group of candidates, will constitute prohibited participation or intervention."

3. Intra-Tribal Political Activity: CCO Participating Organizations, as well as their officers or board members in their official capacity, should refrain from engaging in intra-tribal political activity within the Cherokee Nation, i.e., engaging in the Cherokee Nation political process in the organization or officer's official capacity on behalf of or in opposition to a candidate or ballot question.

Nothing herein restrains an individual member or officer of an CCO Participating

Organization, acting in their individual capacity, from engaging in political activity of

any kind. However, organization members and particularly officers and board members should be mindful of not purposefully or inadvertently using their position within an organization to engage in political activity.

B. Use of CCO Community Buildings, Property, for Political Events

- 1. A CCO Participating Organization may allow use of any property under its control for political purposes by a third party, provided:
 - a. The property is made available without political bias.
 - b. The rental fee for the property reflects fair market value, avoiding claims that the space was made available as an "in kind" political donation.
 - c. An organization reserves the right to deny access to the property to any political activity across the board.
 - d. Nothing herein requires an organization to deny availability of the space to other interested parties or otherwise alter the manner in which it makes its property available for use in order to give "equal time" to any particular political candidate or entity.
- 2. Board Membership by Candidates, Cherokee Nation Elected Officials, Prohibited
 - a. An organization loses their status as CCO Participating Organizations at all times in which a:
 - b. Candidate for Cherokee Nation elected office serves on the organization's governing board.
 - c. Cherokee Nation elected officials may serve on the organization's governing board, provided: the organization may only engage a Cherokee Nation elected official in an advisory or ex-officio status wherein elected official has no voting rights on any organization governing board or committee.
 - d. The Director of CCO will notify the organization, in writing, that the Director intends to remove the organization's CCO Participating Organization status upon "information and belief" of non-compliance with this section, providing the organization with 15 days to respond and demonstrate compliance with the section. Absent such

demonstration, the organization is deemed a non-CCO participating entity until the organization demonstrates compliance with this section.



MANUAL:	CCO Policies & Procedures	CHAPTER: X	
SUBJECT:	Language Hub Churches	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2023	SUPERCEDES MATERIAL DATED:	All
APPROVED BY			
Director, CCO			
Secretary of State		DATE:	
Special Concurrence,			
Executive Director of			
Language Programs			

It is the policy of CCO to provide or otherwise facilitate support for the construction, repair and maintenance of churches deemed Cherokee Language Hubs as a means of language revitalization and strengthening Cherokee Nation communities.

A. A church shall be designated as a language hub by meeting the following criteria:

1. Cherokee is spoken organically during church functions.

- 2. During the fiscal year in which the funding is granted the primary church officiant is a Cherokee speaker and utilized the Cherokee language during services².
- 3. A majority of church members are fluent Cherokee speakers, or a substantial minority of church members are fluent Cherokee speakers and the church incorporates Cherokee into a regular and substantial part of the church service such that attendees and fluent speakers have a regular and substantial opportunity to hear the Cherokee language spoken organically;

B. Official Roster of Cherokee Language Hub Churches:

- 1. Churches on the attached Roster of Cherokee Language Hub Churches have met the above mentioned criteria and are eligible for CCO administered Community Works or Sustainability grants under the following special criteria:
 - a. Funding is limited to equipment, capital repair, capital replacement and accessibility projects. Funding for church operations is prohibited.
 - b. Cherokee Nation should not be the sole funder of a project.
 - c. Funding is prohibited on projects to expand, improve or construct facilities whose sole purpose is to provide religious worship and is restricted for broader community use.
 - d. All CCO policies regarding property ownership are waived in favor of a memorandum of agreement between the church and Cherokee Nation based on the template agreement attached as **Exhibit B**.

² On occasion a church with a Cherokee speaker as its pastor may lose that pastor to death or other circumstances and utilize a temporary pastor who is a non-speaker. This provision errs on the side of inclusion.

EXHIBIT A (Roster of Language Hub Churches with Cherokee Speaking Pastors)

	Elm Tree Baptist	
Belfonte Baptist Church	Church	First Indian Baptist Church
474960 E. 1007 Road	P.O. Box 511	P.O. Box 826
Muldrow, OK 74948	Tahlequah, OK 74465	Tahlequah, OK 74464
Pastor: Charlie Shell*	Pastor: D.J. McCarter*	Pastor: Dennis Sixkiller*

Elm Prairie Baptist church	Hillside Baptist Church	Cherry Tree Baptist Church
59459 CR 552	6814 CR 373	P.O. Box 1373
Rose, OK 74363	Eucha, OK 74342	Stilwell, OK 74960
Pastor: Joe Christie*	Pastor: Jess Williams*	Pastor: David Mink*

	Long Prairie Baptist	
Euwasha Baptist Church	Church	Four Visions Baptist Church
P.O. Box 118	P.O. Box 537	Joe Galcatcher P.O. Box 1304
Salina, OK 74365	Kansas OK 74347	Stilwell, OK 74960
Pastor: Richard Budder*	Pastor: George Cochran*	Pastor: John Flute*

Pine Tree Baptist Church	Ribbon Baptist Church
P.O. Box 1744	P.O. Box 175
Sallisaw, OK 74454	Spavinaw, OK 74365
Pastor: Phil Watie*	Pastor: Floyd Kingfisher

	New Jordan Baptist	
Steeley Baptist Church	Church	Rock Fence Baptist Church
c/o Brenda Hair 48173 CR		
492	P.O. Box 757	Route 2 Box 47201
Salina, OK 74365	Salina, OK 74365	Stilwell, OK 74960
Pastor: Richard Guy Soldier*	Pastor: Russell Feelings*	Pastor: Judge Fourkiller*

Sycamore Springs Baptist	Oak Grove Baptist	
Church	Church	Round Springs Baptist Church
P.O. Box 137	P.O. Box 268	P.O. Box 7
Jay, OK 74346	Porum, OK 74455	Eucha, OK 74342
Pastor: Richard Pickup*	Pastor: Henry Birdtail*	Pastor: Rufus King*

Sycamore Tree Baptist	Oak Ridge Baptist	
Church	Church	Salem Baptist Church
24758 E. 869 Rd.	P.O. Box 1148	P.O. Box 1212
Welling, OK 74471	Stilwell, OK 74960	Stilwell, OK 74960
	Pastor: Jerry Nofire*	
Deacon: Dave Holmes*	passed	Pastor: Gary Flynn*

Old Clouds Creek Baptist	Twin Oaks Baptist	
Church	Church	House of Praise (Marble City)
P.O. Box 993	P.O. Box 672	461232 E 996 Rd.
Jay, OK 74455	Kansas, OK 74347	Sallisaw, OK 74955
Pastor: Stanley Grass*	Pastor; Leo Duncan*	Pastor: Clifton Pettit*

New Green Baptist Church	Piney Baptist Church
9792 Country Road 528	P.O. Box 626
Colcord, OK 74338	Jay, OK 74346
Pastor: Clifton Loftis Jr. *	Pastor: Junior Jones*

 $^{*\} Cherokee\ Speaker$



MEMORANDUM OF AGREEMENT

Between

Cherokee Nation

and

[Church Name]

(Language Hub Church)

In order to meet and achieve the mutual interests in strengthening Cherokee Nation communities and revitalizing the Cherokee language, the parties agree as follows:

- 1. Cherokee Nation shall distribute funds under grant programs administered by its Community and Cultural Outreach (CCO) Department to Language Hub Church.
- Language Hub Church will utilize the funding in accordance with policies and procedures for
 the aforementioned grant programs and acknowledges that a copy of those policies and
 procedures has been received and reviewed by Language Hub Church prior to executing this
 agreement.
- 3. Funds made available under this agreement are: \$_____
- 4. The useful life of the capital improvements made under this agreement is: _____ years.
- 5. In further consideration for the funds provided under this agreement, Language Hub Church agrees during the useful life of the improvements made under this agreement:
 - a. To work in good faith with the Cherokee Nation Language Department on language preservation efforts at the Language Hub Church for a minimum of 1 hour for every \$50 of grant funding to be completed on approximately a proportional monthly basis during the useful life of the improvements made under this agreement. Said work shall include, but may not be limited to, on site meetings at Language Hub Church on the subject of language revitalization strategy and instruction, and recording of speakers and church functions for language preservation and study, and such other efforts as the parties may find mutually benefits them to achieve their mutual interests.
 - b. To the extent that funds under this agreement exceed \$50,000, and in the event that Language Hub Church determines it will sell the property on which improvements made with said funds is situated, Language Hub Church will provide Cherokee Nation with the exclusive option to purchase said property, via written notice, for a period of

60 days. Nothing in this agreement creates an obligation on the part of Language Hub Church to sell its property or for Cherokee Nation to purchase said property.

- 6. This document constitutes the entire agreement entered into voluntarily by the parties and any changes must be agreed upon in writing.
- 7. Date of Agreement: [Date]

Cherokee Nation	[Language Hub Church]

Exhibit B

MANUAL:	CCO Policies & Procedures	CHAPTER: XI	
SUBJECT:	Ceremonial Grounds Funding	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2023	SUPERCEDES MATERIAL DATED:	All
APPROVED BY			
Director, CCO		DATE:	
Secretary of State			

Policy

It is the policy of CCO to provide or otherwise facilitate support for the financial support of ceremonial grounds deemed Cherokee Cultural Hubs as a means of ceremonial perpetuation and strengthening Cherokee Nation communities.

A. A Cherokee Nation recognized ceremonial ground will demonstrate the following practices

- 1. Historical Cherokee ceremonies are routinely conducted following the sacred ceremonial calendar.
- 2. Must perpetuate and preserve the proper and positive use of medicine* while on the grounds and during ceremonies. *Medicine is a term used to identify the use of plants and rituals associated with ancient Cherokee traditions as handed down through oral history.
- 3. Must reside within the Cherokee Nation reservation boundaries.
- 4. Must honor sacred lifeways through actions and activities while on the grounds.

B. Funding criteria

- 1. Ceremonial Grounds listed below are considered by Cherokee have met the above mentioned criteria and are eligible for CCO administered funding:
 - a. Funding is limited to food and food preparation, utilities payments, temporary toilet rentals, as well as consumable items such as plates, napkins, and similar materials, etc. Capital projects, repairs or equipment replacement should be reported to CCO for Cherokee Nation assistance.
 - b. Any political activity on ceremonial grounds is prohibited.
- 2. The grounds are not required to have an EIN# or 501c3. CCO can work with each grounds leadership in order to discern their status and desired payment pipeline and assist with the application and reporting. Many of ceremonial grounds work diligently to follow our ancient form of governance and we wish to respect that while offering this financial support.

C. Official Roster of Cherokee Ceremonial Grounds

There are currently 5 active Cherokee Ceremonial Grounds in the Cherokee Nation jurisdiction that could benefit from the support of the Cherokee Nation. These grounds are (in alphabetical order):

- 1. Flint Rock, Rocky Mountain, OK
- 2. Long Valley Ceremonial Ground, Chewey, OK
- 3. Redbird Ceremonial Ground, Vian, OK
- 4. Squirrel Ridge Ceremonial Ground, Kenwood, OK
- 5. Stokes Ceremonial Ground, Vian, OK

These grounds work together as communities to be self-sustaining but support for these special communities would be well deserved as they are an important resource to the Cherokee Nation in order to perpetuate the Cherokee lifeways and culture.

Application for

CCO Ceremonial Grounds Annual Grant

1.	Legal name of the Cherokee Ceremonial Grounds
	Name:
2.	Contact person for this grant application:
	Name:
	Title or position:
	Address:
	City, State and Zip Code:
	Telephone Number:
	Email:
3.	Person with legal authority to sign contract:
	Name:
	Title:
	Address:
	City, State and Zip Code:
	Telephone Number:
	Email:

4. Type of entity:

Cherokee Nation CCO Department – Policies and Procedu	lures
Non-profit Corporation (501-c3)	
other non-profit	_
Corporation	
Partnership	
other	
5. Number of people that attend your Ce	Ceremonial Grounds
Funding is to be used for the purposes of the	e Ceremonial Grounds only
Total dollars requested from the	
CCO Ceremonial Grounds Grant	
(Total, not to exceed \$3,000.)	\$
Ceremonial Grounds Authorized Signature	Title
Date	

Date

Community and Cultural Outreach Director

Email completed and signed application to grants-cco@cherokee.org



MANUAL:	CCO Policies & Procedures	CHAPTER: XII	
SUBJECT:	Volunteer Program	SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	April 1, 2023	SUPERCEDES MATERIAL DATED:	All
APPROVED BY			
Director, CCO		DATE:	
Secretary of State		DAIL.	

Policy

This program recruits and utilizes mainly non-Cherokees through organizations to assist in large numbers of concentrated small building and repair projects throughout the year with a focus on helping elders and handicap accessibilities in their homes. These projects may include wheelchair ramps, bathroom assist equipment, small painting, minor cleanup, emergency repairs etc. (*Does not include lawn or garden care*).

A. Qualifications

- 1. In order to qualify you must:
 - a. Have significant mobility issues
 - b. Or be a Cherokee elder
 - c. Provide proof of citizenship
 - d. Have a significant need
 - e. Not rent your property
- 2. Maximum materials costs
 - a. CCO will provide the materials and supplies for these small projects which have a limit of \$3,000 per household.



MANUAL: SUBJECT:	CCO Policies & Procedures Cemetery Maintenance &	CHAPTER: XIII SECTION SUBSECTION:	
FIRST EFFECTIVE DATE:	Restoration April 1, 2023	SUPERCEDES MATERIAL DATED:	All
APPROVED BY Director, CCO Secretary of State		DATE:	

Policy

A. Type of Service

The Cemetery Restoration program will provide funds to individuals or organizations within the reservation boundaries to be used for the restoration and maintenance of Cherokee cemeteries*.

B. Eligibility

Participants will be selected through an application process based on the following criteria:

- a. The request is for maintenance, repair, preservation or restoration of one or more Cherokee cemeteries
- b. Cemetery must be located within the Cherokee Nation reservation boundaries.
- c. The cemetery is historically significant
- d. *Contain gravesites of over 50% Cherokee citizens.
- e. All proposals or applications demonstrating self-help by labor contribution and community involvement shall be given preference.

C. Selection

Applications will be taken for a defined period of time with a closing date each fiscal year, and such availability will be publicized as necessary to achieve public awareness. Final selection / approval of applications will be made by the Community Services Group Leader. Selection will be based on funds available, eligibility and past performance.

D. Funding Amounts

If approved, the individual or organization will be granted up to \$500.00. Each cemetery may be funded only once per fiscal year, and must complete a taxpayer identification form. Individuals receiving assistance on behalf of a Cherokee cemetery must sign a tax responsibility acknowledgement form. An additional \$200 is available for headstone repair, restoration or replacement.

The individual or organization receiving the funds must complete the project by the end of the fiscal year. The individual or organization must provide the following in order for the project to be complete:

- a. A written account of the use of the funds.
- b. A copy receipts for purchases made using the funds.
- c. Those individuals or organizations that do not provide the required documentation by September 1, will not be eligible to receive further funding from the Cherokee Nation.

E. Removal and Termination

An individual or organization that fails to comply with the policy and procedures of the Cherokee Nation Cemetery Restoring Assistance Program will be ineligible for future participation in the program. The Cherokee Community & Cultural Outreach Director may take whatever action deemed necessary for the retrieval of the funds from the individual or organization if appropriate documentation is not received or funds were expended improperly.

F. Right to Appeal

In the event the individual or organization feels they were wrongfully made ineligible, they may appeal the decision Senior Director of Community Engagement. The decision of the Senior Director of Community Engagement will be final and no further appeal will be allowed.

G. Funds Allocation

The funds will be allocated equally between the 15 districts of the Cherokee Nation reservation. Once applications are received and the deadline has passed, if it is determined that there are surplus funds within a district, then those funds will be reallocated to meet unmet needs from other districts having eligible applications. After all eligible applications have been funded, any

remaining funds may be utilized for emergency cemetery preservation as requested by individuals or communities, and deemed appropriate by the Community Services Group Leader.



